Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

# Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 NEA-10 ISO-00 CAB-02 CIAE-00
COME-00 DODE-00 DOTE-00 EB-08 INR-10 NSAE-00
FAA-00 L-03 AF-10 ARA-10 EA-10 SSO-00 NSCE-00
INRE-00 SS-15 PA-01 HA-05 /111 W
----------033572 172136Z /65
O P 172103Z MAR 78
FM AMCONSUL MONTREAL
TO SECSTATE WASHDC IMMEDIATE 188
INFO AMEMBASSY TEL AVIV PRIORITY
USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L MONTREAL 530

FROM USREP ICAO FOR EB AND IO

E.O. 11652: GDS
TAGS: PORG, ICAO, EAIR
SUBJECT: ICAO COUNCIL DISCUSSION OF 32ND UNGA RESOLUTIONS

REF: A. STATE 68004, B. MONTREAL 518

1. COUNCIL TOOK UP CWP 6704, RESOLUTIONS OF 32ND UNGA. ISRAELI CONGEN CASPI WAS SEATED AS OBSERVER. AFTER COUNCIL PRESIDENT INTRODUCED WP, CITING PAST PRECEDENT, UKREP WAS GIVEN FLOOR. UKREP GAVE STATEMENT, BUT DEPARTED FROM PREPARED TEXT AT END, AVOIDING HOPE THAT PAPER WOULD BE SENT BACK TO UN.

A. FRG REP, FOLLOWING, SUPPORTED UKREP. FRG REP FELT THAT WP WAS OVERZEALOUS IN PERCEIVING ICAO ROLE IN EXECUTION OF UNGA RESOLUTIONS. FRG REP SAID HIS DEL WOULD SEEK CHANGES IN ACTION PARAS, AND WOULD ASK FOR A VOTE ON ONE ITEM WHICH WAS COMPLETELY OUTSIDE ICAO COMPETENCE. FRG REP MADE NO FORMAL PROPOSAL REGARDING ENTIRETY OF PAPER.

B. SENEGAL REP COUNTERED WITH A STRONG STATEMENT, SAYING THAT
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ISSUE IN WP SHOULD BE DEALT WITH, THAT ICAO ROLE WAS CLEARLY CALLED FOR, AND THAT ACTIONS PROPOSED BY SYG IN WP ARE MINIMUM WHICH ICAO COUNCIL COULD OFFER. WHILE DENYING ANY POLITICAL INTENT, SENEGAL ASSERTED INTERDEPENDENCE OF ALL PARTS OF UN SYSTEM'S CONCERNS. CITING UNGA RES 32/40 OF THE QUESTION OF PALESTINE, SENGAL REP SAID THIS WAS WITHIN ICAO RESPONSIBILITIES TO ENSURE GREATER RESPECT AND ENJOYMENT OF

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HUMAN RIGHTS, INCLUDING THOSE OF THE PALESTINIAN PEOPLE.

C. SENEGAL WAS SUPPORTED BY MOROCCO, WHO CITED AGREEMENT BETWEEN UN AND ICAO.

D. CANADIAN REP RESPONDED THAT IT WAS UNFORTUNATE THAT ICAO WAS FORCED TO BE SO DEEPLY INVOLVED IN NON-AVIATION MATTERS, MOST OF WHICH WERE OUTSIDE AIMS AND OBJECTIVES OF THE CHICAGO CONVENTION. CAN REP ENDED BY AGREEING WITH UKREP.

E. FRG REP ALSO CITED UN-ICAO AGREEMENT, NOTED NO SPECIFIC REQUESTS IN RESOLUTIONS.

F. LEBANON AGREED WITH SENEGAL, SEEMED TO ASSERT THAT FAILURE TO TAKE ACTIONS PROPOSED IN WP 6704 WOULD BE CONTRARY TO UN-ICAO AGREEMENT.

G. MEETING WAS ADJOURNED UNTIL MONDAY, 20 MARCH.

2. IMMEDIATELY UPON ADJOURNMENT ISRAELI CONGEN CASPI PROVIDED ME WITH FOLLOWING HAND-WRITTEN NOTES (ORIGINAL OF WHICH WE HOLD AT THIS OFFICE) IN PRESENCE OF ALTERNATE USREP AND CANADIAN REP. QUOTE FOR LACK OF A TOTAL REJECTION OF CWP6704 -- ESPECIALLY ITEM 7 ITSELF -- WE WOULD BE CONTENT WITH A COMPROMISE OF TAKING NOTE OF THE ENTIRE PROPOSAL.

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QUOTE: IF ARTICLE 7 SHOULD BE SINGLED OUT IN ANY WAY, WE WILL FEEL OBLIGED TO TAKE A VERY STRONG STAND AGAINST IT. WE THUS WOULD PREFER, AS A COMPROMISE, THIS ARTICLE NOT BE SINGLED OUT BUT REJECTED TOGETHER WITH THE ENTIRE PROPOSAL IF POSSIBLE OR JUST BE NOTED TOGETHER WITH THE REST. UNQUOTE IN CONVERSATION IT IS APPARENT THAT CASPI SEES DEBATE ON ARTICLE 7 AS COUNTER-PRODUCTIVE.

3. IN VIEW OF THESE DEVELOPMENTS AND RELATIONSHIP OF USREP WITH WESTERN DELS WE REQUEST NEW INSTRUCTIONS IN WHICH CASE IT WOULD BE BETTER TO ADOPT OUR FIRST POSITION, I.E., TO VOTE AS ANDREW YOUNG VOTED ON PARA 7, IF REGRETTABLY IT DOES COME UP FOR A VOTE.

4. AT 3:00 P.M. CASPI CALLED OFFICE AND STATED AMONG OTHER THINGS THAT HE WAS ACTING UNDER INSTRUCTIONS QUOTE THE SAME AS YOU UNQUOTE THAT HE HAD BROUGHT TO THE ATTENTIONOF HIS SUPERIORS THE HAND-WRITTEN NOTE, BUT WOULD LIKE TO STRIKE THE PHRASE QUOTE TAKING OF NOTE UNQUOTE IN THE FIRST PARA THEREOF AND INSERT IN LIEU OF IT THE PHRASE QUOTE WHICH SAYS HAS DRAWN THE ATTENTION OF THE COUNCIL IN LINE WITH THE STATEMENT OF THE UKREP. UNQUOTE WITH HIS CONSENT MS. ROBINSON OF THIS OFFICE JOTTED DOWN HIS AND MY COMMENTS IN SHORTHAND.

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# Message Attributes

**Automatic Decaptioning:** X
**Capture Date:** 01 jan 1994
**Channel Indicators:** n/a
**Current Classification:** UNCLASSIFIED
**Concepts:** PALESTINIANS, UNGA RESOLUTIONS, MEETING REPORTS
**Control Number:** n/a
**Copy:** SINGLE
**Draft Date:** 17 mar 1978
**Decaption Date:** 01 jan 1960
**Decaption Note:**
**Disposition Action:** RELEASED
**Disposition Approved on Date:**
**Disposition Case Number:** n/a
**Disposition Comment:** 25 YEAR REVIEW
**Disposition Date:** 20 Mar 2014
**Disposition Event:**
**Disposition History:** n/a
**Disposition Reason:**
**Disposition Remarks:**
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**Document Unique ID:** 00
**Drafter:** n/a
**Enclosure:** n/a
**Executive Order:** GS
**Errors:** N/A
**Expiration:**
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**Original Classification:** CONFIDENTIAL
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**Reference:** 78 STATE 68004, 78 MONTREAL 518
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**Review Content Flags:**
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**Review Exemptions:** n/a
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**Review Release Date:** n/a
**Review Release Event:** n/a
**Review Transfer Date:**
**Review Withdrawn Fields:** n/a
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**Subject:** ICAO COUNCIL DISCUSSION OF 32ND UNGA RESOLUTIONS
**TAGS:** PORG, EAIR, ICAO
**To:** STATE
**Type:** TE
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